

**MINUTES OF THE  
LAW ENFORCEMENT AND CRIMINAL JUSTICE INTERIM COMMITTEE**

Wednesday, July 18, 2001 – 2:00 p.m. – Room 416 State Capitol

**Members Present:**

Rep. DeMar "Bud" Bowman, Chair  
Sen. John W. Hickman  
Sen. Pete Suazo  
Sen. John L. Valentine  
Rep. Douglas C. Aagard  
Rep. Trisha S. Beck  
Rep. Patricia W. Jones  
Rep. Rebecca D. Lockhart  
Rep. Ty McCartney  
Rep. Loraine T. Pace  
Rep. Brent D. Parker  
Rep. Paul Ray  
Rep. Jack A. Seitz  
Rep. Matt Throckmorton

**Members Absent:**

Sen. Gene Davis  
Rep. Duane E. Bourdeaux

**Members Excused:**

Sen. D. Chris Buttars

**Staff Present:**

Ms. Chyleen A. Arbon, Research Analyst  
Ms. Susan Creager Allred, Associate General Counsel  
Ms. Wendy Bangerter, Legislative Secretary

**Note:** A list of others present and a copy of materials distributed in the meeting are on file in the Office of Legislative Research and General Counsel.

**1. Committee Business**

Chair Bowman called the meeting to order at 2:15 p.m.

**MOTION:** Sen. Hickman moved to approve the minutes of the May 23, 2001 and the June 20, 2001 meetings. The motion passed unanimously, with Rep. Beck, Rep. Jones, and Rep. Pace absent for the vote.

**2. Name Change for Criminal Investigations Bureau within the Department of Public Safety**

Lt. Col. Randy M. Johnson, Director, Criminal Investigations and Technical Services Division, Department of Public Safety, explained the organization of the division, which includes the newly restructured Criminal Investigations Bureau. He stated that the bureau has been charged with enforcing liquor law violations and controlling methamphetamine precursors. The bureau also supports the local law enforcement agencies in their missions. He noted that there are many criminal investigation bureaus within mid and large-sized law enforcement agencies, so it is easy to confuse one with another. He stated that with the restructuring of the bureau's mission, philosophy, and organization, he would like to change the name of the investigative unit to more closely reflect what it is. He asked the committee to support legislation to change the name of the Criminal Investigations Bureau to the State Bureau of Investigations. He also asked for the committee's approval to begin

referring to the bureau by its new name, even though the change cannot be codified until the next General Session.

**MOTION:** Rep. Seitz moved to direct staff to draft a bill to change the bureau's name.

**SUBSTITUTE MOTION:** Rep. Ray moved to direct staff to draft a bill to change the bureau's name and to authorize the bureau to begin using the new name in its daily business. The motion passed, with Sen. Hickman voting in opposition and Rep. Beck and Rep. Pace absent for the vote.

### **3. Sunset Reviews**

Mr. Lane Beattie, State Olympic Officer, recommended that the Legislature allow Subsection 53-5-710(4) and Section 76-10-531, pertaining to firearm and explosive restrictions at Olympic venue secure areas, to sunset on the original date of April 1, 2002. However, he recommended that the Legislature extend the sunset date of Title 53, Chapter 12, State Olympic Public Safety Command Act, for an additional year. He explained that during the Olympic games, incidents could occur that would require follow up after the games are over, and it would be beneficial to have the organization of the command remain intact to conclude any business it may have. He stated that it could be determined before the 2003 General Session whether there is a need to further extend the sunset date of the command.

Mr. J. Francis Valerga, In-house Counsel, Department of Public Safety, told the committee he agreed with Mr. Beattie's recommendations.

**MOTION:** Rep. Pace moved to recommend the April 1, 2002 sunset of Subsection 53-5-710(4) and Section 76-10-531, but to extend Title 53, Chapter 12, State Olympic Public Safety Command Act, for an additional year to sunset on July 1, 2003. The motion passed unanimously, with Rep. Beck and Rep. Pace absent for the vote.

Ms. Camille Anthony, Executive Director, Commission on Criminal and Juvenile Justice (CCJJ), distributed and reviewed the brochure "Utah Justice System Information and Facts." She stated that in response to a request that the commission educate the public as to the function of CCJJ, it was able to use grant funds to hire a local company to formulate an overview of CCJJ and its purpose, which is to coordinate between the different branches of government, promote broad philosophical agreement, and reduce crime in Utah. She introduced the commission's new quarterly publication, "For the Record," and reviewed the type of information contained in it. She gave a brief history of the commission and its activity in the area of crime reduction over the past ten years. She noted that property crime is a major problem in Utah, but that Utah's violent crime rate is extremely low. She reviewed the commission's FY 2002 budget and indicated the amount of the budget that

came from federal funds, the amount that came from the state general fund, and how the money is used. She requested that the Legislature extend CCJJ's sunset date for ten years.

**MOTION:** Sen. Valentine moved to recommend that CCJJ's sunset date be extended for ten years. The motion passed unanimously, with Rep. Beck, Rep. Jones, and Rep. Pace absent for the vote.

#### **4. Criminal and Juvenile Justice Consortium**

Ms. Camille Anthony, Executive Director, CCJJ, explained the commission's vision to provide the Legislature scientifically-based research and evaluation on existing and potential criminal and juvenile justice policies through the creation of a Criminal and Juvenile Justice Consortium. The consortium will be a partnership between CCJJ and the University of Utah. She stated that CCJJ has a contract with the Graduate School of Social Work at the University of Utah to conduct various faculty-supervised research and evaluation projects and hopes to include graduate students from other universities in the state who will also conduct research for college credit. The consortium will also provide classes on criminal and juvenile justice for interested students. She noted that the consortium will be funded through a donation made by a private foundation.

Mr. Russ VanVleet, Auxiliary Professor, Graduate School of Social Work, University of Utah, stated that he felt the need, as the former director of Youth Corrections, to have the benefit of research when coming before the Legislature. He hopes that when there is a criminal justice policy need, the consortium will be able to provide research to aid the Legislature in its decisions. He stated that the University has five colleges interested in participating, as well as 19 faculty members. He hopes the consortium will provide opportunities to educate students at the universities and create a better workforce for the criminal justice system in the state. He emphasized that the consortium will help to ensure that major criminal justice policy decisions will be based on the best research available.

#### **5. Law Enforcement Database Integration**

Mr. Roland Squire, Director, Management Information Services (MIS), Department of Public Safety, explained the importance of sharing criminal justice information among local law enforcement agencies. He stated that a database integration would allow for more accurate and timely sharing of information.

Mr. Phil Bates, Lieutenant, MIS, West Jordan City Police Department, stated that he represents the agencies that have created a collective dispatch center in the south end of the Salt Lake Valley. He explained that at one time, all agencies worked through one common information system, but they later disbanded and created their own systems. He presented information on the new methods of sharing now available through this database integration program. He indicated which agencies participated in the 1997 pilot and what information was shared. He explained the

components of an information broker and how information can be requested by the statewide area network, the law enforcement area network, and the wireless network used by law enforcement officers in the field. He demonstrated how quickly the integrated database can be used, especially for officers in the field. He noted that the information is all public information from police records. He emphasized that the database is only accessible by law enforcement officers. He stated that the next step would be to establish statewide access, house the hardware under the state Bureau of Criminal Identification, and create standards for future participants in the program.

Mr. Mike Sadler, MIS, Department of Public Safety, demonstrated how the database can be used on a statewide basis by using a driver license number, social security number, or name. He explained the type of information that can be accessed from the FBI, statewide warrants database, the National Crime Information Center, and the state juvenile justice system. He explained that if the state legislated an interface, then the various vendors could develop the software and provide the service for the different agencies. This would allow every agency to work from the same interface and receive the same information, no matter which vendor was selected to serve the agency. He also indicated that with a person's driver license information, a booking officer does not have to retype all the information, because a form is automatically filled out electronically, saving a great amount of time.

Mr. Squire stated that the department is not pursuing a project to bring all the local law enforcement agencies together, but it could facilitate the process, if the Legislature requested it.

Mr. Bates estimated that a \$450,000 one-time cost would allow first and second-class counties to participate in the interface, although there would be on-going costs for managing the database and maintaining hardware. He noted that there has been no resistance from any local law enforcement agency to share information; they are only restricted by the financial costs of buying and implementing the software.

Rep. McCartney requested that a committee bill file be opened to draft legislation for a future meeting. The committee agreed.

## **6. Other Items / Adjourn**

Rep. Bowman distributed an article describing a Nevada bill authorizing police officers to stop a vehicle whose sound system could be heard from 25 feet away. This bill has passed the Senate and the House. The committee discussed the issue and requested that it receive input at a future meeting from local law enforcement and government officials before taking further action.

**MOTION:** Rep. Seitz moved to adjourn the meeting. The motion passed unanimously, with Sen. Hickman, Sen. Suazo, Sen. Valentine, and Rep. Throckmorton absent for the vote.

Chair Bowman adjourned the meeting at 4:08 p.m.